

No. 17-20364

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IN THE UNITED STATES COURT OF APPEALS  
FOR THE FIFTH CIRCUIT

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PATRICK J. COLLINS; MARCUS J. LIOTTA; WILLIAM M. HITCHCOCK,

Plaintiffs-Appellants,

v.

JANET YELLEN, SECRETARY, U.S. DEPARTMENT OF THE TREASURY;  
DEPARTMENT OF THE TREASURY; FEDERAL HOUSING FINANCE  
AGENCY; SANDRA THOMPSON,

Defendants-Appellees.

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ON APPEAL FROM THE UNITED STATES DISTRICT COURT  
FOR THE SOUTHERN DISTRICT OF TEXAS (No. 4:16-cv-03113)

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**SUPPLEMENTAL BRIEF FOR THE TREASURY DEPARTMENT**

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BRIAN M. BOYNTON  
*Acting Assistant Attorney General*

JENNIFER B. LOWERY  
*Acting United States Attorney*

MARK B. STERN  
ABBY C. WRIGHT  
GERARD SINZDAK  
*(202) 514-0718*  
*Attorneys, Appellate Staff*  
*Civil Division, Room 7242*  
*U.S. Department of Justice*  
*950 Pennsylvania Avenue, NW*  
*Washington, DC 20530*

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## **CERTIFICATE OF INTERESTED PERSONS**

*Collins v. Yellen*, No. 17-20364

The undersigned counsel of record certifies that the following listed persons and entities as described in the fourth sentence of Rule 28.2.1 have an interest in the outcome of this case. These representations are made in order that the judges of this court may evaluate possible disqualification or recusal.

### **Plaintiffs-appellants:**

Patrick J. Collins  
Marcus J. Liotta  
William M. Hitchcock

### **Defendants-appellees:**

Janet Yellen  
United States Department of the Treasury  
Federal Housing Finance Agency  
Sandra Thompson

### **Counsel:**

#### **For plaintiffs-appellants:**

Charles J. Cooper  
David H. Thompson  
Peter A. Patterson  
Brian W. Barnes  
COOPER & KIRK, PLLC  
Chad Flores  
BECK REDDEN LLP

#### **For defendants-appellees:**

Brian M. Boynton  
Joseph H. Hunt

Chad A. Readler  
Hashim M. Mooppan  
Jennifer Lowery  
Mark B. Stern  
Abby C. Wright  
Gerard J. Sinzdak  
Diane Kelleher  
Deepthy Kishore  
Thomas D. Zimpleman  
Ryan Patrick  
Jeffrey B. Wall  
Jeffrey Bossert Clark  
Vivek Suri  
Robert C. Merritt  
U.S. DEPARTMENT OF JUSTICE

Howard N. Cayne  
Thad T. Dameris  
Robert J. Katerberg  
Dirk Phillips  
Asim Varma  
ARNOLD & PORTER, KAY SCHOLER LLP

**Other interested parties:**

Federal National Mortgage Association  
Federal Home Loan Mortgage Corporation

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## INTRODUCTION

In *Collins v. Yellen*, 141 S. Ct. 1761 (2021), the Supreme Court held, as this Court had previously concluded, that a statutory provision that placed limits on the President's authority to remove the Senate-confirmed Director of the Federal Housing Finance Agency (FHFA) was unconstitutional. The Supreme Court further held that the unconstitutional removal provision had no bearing on the adoption of the Third Amendment to the purchase agreements between FHFA as conservator and Treasury because, at the time the parties agreed to the Third Amendment, FHFA was headed by an Acting Director, who was removable at the President's will. While recognizing that there was no reason to assume that the removal restriction had any effect on the later implementation of the Third Amendment by confirmed Directors, the Court concluded that it was theoretically possible that the restriction prevented the President from altering the implementation of the Third Amendment in a manner that would have benefited plaintiffs. The Supreme Court therefore remanded the case to this Court to determine whether plaintiffs could establish such harm, entitling them to further relief.

This Court previously resolved the question presented on remand and correctly determined that the removal restriction did not prevent the President from implementing changes to the Third Amendment that would have benefited plaintiffs. See *Collins v. Mnuchin*, 938 F.3d 553, 593-94 (5th Cir. 2019) (en banc). Plaintiffs speculate that, absent the removal restriction, President Trump would have required

Treasury to reduce to zero its liquidation preference rights in the enterprises or to convert its preferred stock into less valuable common stock. The President at all times had plenary authority over the Secretary of the Treasury and could have directed the Secretary to reduce Treasury's interests in the enterprises. Thus, as this Court recognized, this is not a situation in which a court has to "speculate" about whether the President had sufficient control over the Third Amendment to bring about the changes plaintiffs hypothesize. *Id.* at 594. He plainly did. Moreover, in asking this Court to enter an injunction dramatically reducing Treasury's rights in the enterprises, plaintiffs ask this Court to take action on the President's purported behalf that the President himself could have taken, but did not. Plaintiffs' request is neither logical nor consistent with fundamental separation-of-powers principles.

Plaintiffs' conjecture about the actions President Trump would have taken absent the removal restriction also cannot be squared with the actions he and the Senate-confirmed Director he selected actually undertook. President Trump's confirmed Director continued to defend and implement the Third Amendment in the years following his appointment. And while the Director twice negotiated alterations to the purchase agreements, he did not negotiate anything resembling the changes to the purchase agreements that plaintiffs claim the President desired. To the contrary, the alterations the Director negotiated (involving an increase in Treasury's liquidation preference) are precisely the opposite of what plaintiffs hypothesize. Plaintiffs' alternative reality is without any basis.

For the reasons set forth below and in this Court’s en banc opinion, this Court should reject plaintiffs’ request for further relief and affirm the district court’s judgment dismissing plaintiffs’ claims.

### **THE SUPREME COURT’S DECISION IN *COLLINS***

In *Collins v. Yellen*, 141 S. Ct. 1761 (2021), the Supreme Court affirmed the validity of the Third Amendment to the Preferred Stock Purchase Agreements entered into by FHFA, as conservator for the enterprises, and Treasury.

The Supreme Court first held that FHFA lawfully exercised its statutory conservatorship authority when it agreed to the Third Amendment and that, as a result, plaintiffs’ statutory claim was barred by the Housing and Economic Recovery Act’s “anti-injunction” provision. *Collins*, 141 S. Ct. at 1775-78.

The Court then addressed the constitutionality of the statutory restriction on the President’s authority to remove FHFA’s Senate-confirmed Director. *Collins*, 141 S. Ct. at 1783-89. That provision states that “[t]he Director shall be appointed for a term of 5 years, unless removed before the end of such term for cause by the President.” 12 U.S.C. § 4512(b)(2). Agreeing with this Court, the Supreme Court held that, under its prior decision in *Seila Law LLC v. Consumer Financial Protection Bureau*, 140 S. Ct. 2183 (2020), Congress could not, consistent with the separation of powers, limit the President’s authority to remove FHFA’s Director, and the restriction was therefore invalid. *Collins*, 141 S. Ct. at 1783-89.



The Court further held, however, that the unconstitutional removal restriction had no bearing on FHFA's agreement in August 2012 to the Third Amendment because FHFA was headed by an Acting Director at the time, and the Acting Director was removable at will by the President. *Collins*, 141 S. Ct. at 1781-83. The Court therefore rejected plaintiffs' request to set the Third Amendment aside. *Id.* at 1788.

The Supreme Court also held that, with respect to the later implementation of the Third Amendment by confirmed Directors, there was "no reason to regard any of the actions taken by the FHFA in relation to the third amendment as void." *Collins*, 141 S. Ct. at 1787. However, because it remained "possible" that the removal restriction inflicted harm on the shareholders during the Third Amendment's implementation, the Supreme Court remanded the case to this Court for it to decide whether the shareholders were entitled to retrospective relief. *Id.* at 1789.

### **ARGUMENT**

The question presented on remand is whether plaintiffs can establish that the unconstitutional restriction on the President's authority to remove FHFA's confirmed Director harmed plaintiffs by preventing the President from altering the implementation of the Third Amendment in a way that would have benefited them. The en banc Court addressed the question whether the removal restriction had any impact on the adoption or implementation of the Third Amendment and correctly concluded that it did not. *See Collins v. Mnuchin*, 938 F.3d 553, 593-94 (5th Cir. 2019) (en banc). As this Court recognized, the President had plenary authority over the

Secretary of the Treasury and could have directed the Secretary to cease implementation of the Third Amendment or to renegotiate its terms to the benefit of the enterprises and their shareholders. *Id.* at 594. The President thus had “full oversight,” in all relevant ways, over the implementation of the Third Amendment notwithstanding the removal restriction. *Id.*

Moreover, both Presidents Obama and Trump appointed confirmed Directors (President Trump also appointed an Acting Director) who vigorously defended the Third Amendment and continued to implement it. Had President Trump (the sole focus of plaintiffs’ submission) desired a swift end to the Third Amendment or a significant change to the purchase agreements, he could have selected a Director “who would carry out that vision, either in action or in litigation.” *Collins*, 938 F.3d at 594. He did not. Nor is there any need to speculate about whether President Trump would have ordered a confirmed Director to renegotiate the Third Amendment in a manner that favored shareholders. President Trump’s confirmed Director, in fact, renegotiated the purchase agreements twice. By plaintiffs’ own description, those negotiations and resulting alterations to the agreements did “nothing” for shareholders. *See* Plaintiffs Letter, *Collins v. Yellen*, No. 19-422 (U.S. Mar. 31, 2021). That neither the Treasury Secretary nor the Directors President Trump selected renegotiated the agreements in a manner favorable to plaintiffs fatally undermines plaintiffs’ conjecture that President Trump would have amended the agreements in favor of plaintiffs, but was prevented by the removal restriction from doing so.

**A. Treasury’s status as a counterparty to the Third Amendment makes clear that the statutory removal restriction did not preclude the President from directing the implementation of the Third Amendment as he deemed appropriate.**

The en banc Court correctly determined that the President’s control over the Secretary of the Treasury—FHFA’s contractual counterparty—negates any attempt by plaintiffs to show that the Recovery Act’s removal restriction prevented the President from altering the implementation of the Third Amendment in a manner that would have benefited the enterprises and their shareholders at Treasury’s expense. *See Collins*, 938 F.3d at 594 (concluding that, in light of Treasury’s status as a contractual counterparty, “[t]his is thus a unique situation where we need not speculate about whether [there was] appropriate presidential oversight”); *see also Collins v. Yellen*, 141 S. Ct. 1761, 1802 (2021) (Kagan, J., concurring in part and concurring in the judgment) (noting that this Court’s reasoning with respect to Treasury’s involvement as a counterparty “seems sufficient to answer the question the Court kicks back, and nothing prevents [this Court] from reiterating its analysis”).

Plaintiffs nevertheless speculate that, absent the removal restriction, President Trump would have removed FHFA’s confirmed Director Melvin Watt in January 2017 and replaced him with a different Director. Pls. Supp. Br. 6-9. Plaintiffs further contend that this hypothetical Director would have renegotiated the Third Amendment in a manner that benefited the enterprises and its shareholders by reducing Treasury’s interest in the enterprises. *Id.* Specifically, plaintiffs assert that

the hypothetical Director would have renegotiated the preferred stock purchase agreements between Treasury and the enterprises to “either: (1) reduce the liquidation preference on Treasury’s senior preferred stock to zero and end further increases to the liquidation preference so long as the Companies did not make further draws on Treasury’s funding commitment; or (2) convert Treasury’s senior preferred stock to common stock.” *Id.* at 13. According to plaintiffs, the hypothetical Director would have pursued these options in order to make the enterprises’ stock more attractive to new private investors. *Id.* As a remedy, plaintiffs ask this Court to enter an injunction reducing Treasury’s liquidation preference to zero or converting Treasury’s stock. *Id.* at 19.

Plaintiffs’ theory of harm thus turns on the notion that President Trump wanted to dramatically reduce *Treasury’s* interest in the enterprises, thus enabling the enterprises to raise capital from other sources. Even assuming (contrary to all available evidence, *see infra* pp. 8-12) that is what the President desired, the Recovery Act’s removal restriction did not impair his ability to pursue that goal. If the President wanted Treasury to forgo or reduce its interest in the enterprises, he could have directed the Secretary of the Treasury to give up Treasury’s dividend rights in the enterprises, to eliminate or reduce its liquidation preference, or to trade in its preferred shares for less valuable common shares. In short, the President had “plenary authority” over Treasury’s stake in the enterprises and could have reduced

that stake if he so desired. *Collins*, 938 F.3d at 594. The removal restriction had no bearing on the President’s oversight authority with respect to Treasury’s interests.

That President Trump never ordered Treasury to take action to reduce its liquidation preference or convert its shares underscores the absence of any foundation for plaintiffs’ theory. Plaintiffs ask this Court to take an action on the President’s presumed behalf that the President himself declined to take. As this Court observed, for this Court to do so under “the guise of respecting the presidency[,] . . . make[s] [no] sense.” *Collins*, 938 F.3d at 594.

With little elaboration, plaintiffs state (Pls. Supp. Br. 8-9) that it “is not sufficient for the Court to focus narrowly on whether Treasury went along with FHFA’s implementation of the Net Worth Sweep during the years when President Trump was inhibited from replacing Director Watt.” But plaintiffs’ theory of harm is premised on their claim that the President *did not* want Treasury to go along with the implementation of the Third Amendment and instead wanted Treasury to forgo the benefits the Third Amendment and the purchase agreements conferred upon it. Thus, the only question this Court need answer is whether the President had sufficient control over Treasury’s actions and Treasury’s interests in the enterprises. He plainly did. That the Secretary of the Treasury “went along with” FHFA’s implementation of the Third Amendment—never once proposing let alone implementing the dramatic reduction in Treasury’s stake in the enterprises that plaintiffs hypothesize President Trump desired—is thus enough to defeat plaintiffs’ claim.

Moreover, even assuming that FHFA would have opposed an attempt by Treasury to forgo a contractual benefit, nothing would have prevented Treasury from doing so unilaterally. Indeed, Treasury for years voluntarily waived the periodic commitment fee to which it was entitled under the initial stock purchase agreements. *See Collins*, 141 S. Ct. at 1773 n.4.

And, of course, there is no basis for assuming that Director Watt (or any FHFA Director) would have opposed an amendment that, at no cost to the enterprises, eliminated Treasury's liquidation preference or converted Treasury from a preferred to common shareholder, thus paving the way for the enterprises' recapitalization. As the Seventh Circuit explained and plaintiffs acknowledge, Treasury's rights under the stock purchase agreements and its liquidation preference in particular "place[] real constraints on the companies' future." *Roberts v. FHFA*, 889 F.3d 397, 405 (7th Cir. 2018). Among other things, those rights "limit the companies' ability to raise capital and debt" and "limit the companies' independence." *Id.* Had Treasury proposed significantly reducing its rights voluntarily, there is no reason to believe (and plaintiffs offer none) that Director Watt would have rebuffed that overture. To the contrary, plaintiffs themselves have noted that Director Watt described the Third Amendment as "especially irresponsible" because it limited the amount of internal, private capital the enterprises could retain, *see* Pls. Supp. En Banc Br. 31 (quoting Melvin L. Watt, Director, FHFA, Statement before the U.S. Senate Committee on Banking, Housing, and Urban Affairs (May 11, 2017)). The notion

that Watt, or any FHFA Director serving as conservator, would have objected to an offer to free the enterprises from the constraints imposed by Treasury's interests in the enterprises (at no cost to the enterprises) is fanciful.

**B. The actions taken by the Directors President Trump selected provide an independent basis for rejecting plaintiffs' theory of harm.**

The actions taken by the Directors President Trump selected provide an independent basis for rejecting plaintiffs' conjecture about what President Trump would have done with respect to the Third Amendment had the removal restriction not existed. *See Collins*, 938 F.3d at 594. President Trump appointed two Directors during his Administration: an Acting Director in January 2019 and a Senate-confirmed Director in April 2019. *Id.* If President Trump had wished to bring about the significant reduction in Treasury's rights that plaintiffs propose, he would have "install[ed] someone who would carry out th[at] policy vision." *Id.* He did not. Instead, the Directors President Trump appointed continued to defend the Third Amendment. Although the Directors, along with Treasury, "consistently reevaluated" the stock purchase agreements, *Collins*, 141 S. Ct. at 1781, at no point did either Director negotiate a change in Treasury's rights along the lines plaintiffs propose (a change that, in plaintiffs' view, Treasury would have readily accepted). That fact alone entirely undermines plaintiffs' claim that President Trump would have renegotiated the Third Amendment as plaintiffs propose had he selected a Director earlier in his Administration.

Plaintiffs' suggestion that, absent the removal restriction, President Trump would have implemented a radical reworking of the stock purchase agreements in plaintiffs' favor also cannot be squared with the changes to the agreements that the President's chosen Directors actually undertook. Under the confirmed Director chosen by President Trump (Mark Calabria), FHFA and Treasury twice altered the terms of purchase agreements. First, on September 27, 2019, the parties entered into a letter agreement under which the enterprises' internal capital buffers were increased from \$3 billion to \$25 billion (for Fannie Mae) and \$20 billion (for Freddie Mac).<sup>1</sup> In exchange for allowing the enterprises to retain additional capital, Treasury received a \$22 billion increase in its liquidation preference in Fannie Mae and a \$17 billion increase in its liquidation preference for Freddie Mac. Thus, far from negotiating a reduction in Treasury's liquidation rights—as plaintiffs argue the President's hypothetical Director would have done—the President's chosen Director agreed to an *increase* in those rights.

The second alteration Director Calabria negotiated likewise undermines plaintiffs' claim that the removal restriction prevented President Trump from renegotiating the purchase agreements in the manner plaintiffs suggest. In January 2021, the parties agreed to amend the purchase agreements by suspending all quarterly

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<sup>1</sup> U.S. Dep't of the Treasury, *Treasury Department and FHFA Modify Terms of Preferred Stock Purchase Agreements for Fannie Mae and Freddie Mac* (Sept. 30, 2019), <https://go.usa.gov/xF6NS>.



cash dividend payments to Treasury until the enterprises build sufficient capital to meet specified thresholds. *Collins*, 141 S. Ct. at 1774. Once those thresholds are met, cash dividend payments to Treasury will resume. *Id.* In the meantime, the dividends that the enterprises would have paid to Treasury in cash under the Third Amendment will be added to Treasury's liquidation preference. *Id.* Thus, rather than taking action to "reduce the liquidation preference on Treasury's senior preferred stock to zero and end further increases to the liquidation preference" or to "convert Treasury's senior preferred stock to common stock," Pls. Supp. Br. 13, President Trump's selected Director did precisely the opposite. He renegotiated the purchase agreements in a way that increases the enterprises' internal, non-Treasury-funded capital in exchange for an *increase* in Treasury's liquidation rights. Moreover, by plaintiffs' own account, the January 2021 agreement did "nothing" to aid shareholders. *See* Plaintiffs Letter, *Collins v. Yellen*, No. 19-422 (U.S. Mar. 31, 2021). In other words, when given the opportunity, President Trump selected a Director whose approach to the purchase agreements was entirely at odds with the approach plaintiffs claim the President wanted. Plaintiffs' speculation is pure fantasy.

**C. Plaintiffs' theory of injury and their proposed remedy fail for additional reasons.**

For the reasons explained above and in the en banc Court's decision, plaintiffs cannot show that the Recovery Act's removal restriction thwarted the President's ability to renegotiate the stock purchase agreements in a manner that would have

benefited private shareholders. While either of the grounds discussed is sufficient to reject plaintiffs' claim for further relief, plaintiffs' claim also fails for additional reasons.

**A.** Plaintiffs' theory of injury is premised on the assumption that President Trump would have removed Director Watt had Watt not been protected by the Recovery Act's removal restriction. *See* Pls. Supp. Br. 6-8. There is little basis, however, for assuming that the President felt bound by the Recovery Act's removal restriction during the final two years of Watt's term. To the contrary, the Trump Administration did not defend the constitutionality of the removal restriction and argued before this Court and the Supreme Court that the provision was invalid and unenforceable. *See, e.g.*, ROA.826-27; Treasury Supp. En Banc Br. 20-23. The Trump Administration also took that position with respect to similar removal restrictions in other statutes. *See, e.g.*, Brief for the U.S. as Amicus Curiae at 5-19, *PHH Corp v. CFPB*, No. 15-1177 (D.C. Cir. Mar. 17, 2017). Thus, the Administration was of the view, later affirmed by this Court and the Supreme Court, that the President at all times had plenary authority to remove FHFA's Director if he so desired.

Consistent with that understanding, plaintiffs cite no evidence showing that "the President had attempted to remove [Director Watt] but was prevented from doing so by a lower court decision holding that he did not have 'cause' for removal." *Collins*, 141 S. Ct. at 1789. Nor can plaintiffs muster any "public statement[s]" from the President "expressing displeasure with actions taken by [Watt]" and "assert[ing]

that he would remove the Director if the statute did not stand in the way.” *Id.*

Despite his Administration’s belief that he had the authority to do so, President Trump never attempted to remove the Director or order the Director to take specific actions. Nor was he ever prevented from doing so. Those facts negate the underlying premise of plaintiffs’ alleged injury.

That the Court should not assume that President Trump felt constrained by the removal restriction is underscored by the actions of his successor, President Biden. On July 9, 2021, President Biden fired the Commissioner of Social Security notwithstanding a statutory provision limiting the President’s authority to remove the Commissioner only upon “a finding by the President of neglect of duty or malfeasance in office.” 42 U.S.C. § 902(a)(3).

**B.** Even apart from the many fatal difficulties with plaintiffs’ argument, their claim to entitlement to an injunction eliminating Treasury’s liquidation preference or converting Treasury’s preferred stock to common stock is without legal basis taken on its own terms. Plaintiffs derive their proposed remedy from a 2019 Housing Reform Plan issued by the Treasury Department. *See* Pls. Supp. Br. 11-13 (citing Dep’t of the Treasury, *Housing Reform Plan* (Sept. 2019) (Treasury Housing Reform Plan)). Even a cursory review of that Plan undermines plaintiffs’ suggestion that Treasury would have forgone its liquidation preference or other rights at no cost to enterprises. The Plan identifies “[e]liminating all or a portion” of Treasury’s liquidation preference or “exchanging all or a portion of that [liquidation preference] for common stock or

other interests in the GSE” as one possible “option[]” among “[p]otential approaches to recapitalizing a GSE.” Treasury Housing Reform Plan 27. The Plan also identifies other options, including “[a]djusting the variable dividend on Treasury’s senior preferred shares” or “[p]lacing the GSE in receivership.” *Id.* The Plan does not endorse any of the options or suggest that any of the options is likely, preferred, or even feasible. Instead, the Plan recognizes that each option “poses a host of complex financial and legal considerations” that would require “careful consideration.” *Id.* It is thus far from “highly likely” (Pls. Supp. Br. 13) that FHFA and Treasury will ever adopt the option plaintiffs favor, let alone that they would have done so shortly after President Trump took office.

The Plan also makes clear that “protecting taxpayers” from future bailouts and ensuring that “the Federal Government is properly compensated for any explicit or implicit support it provides to the GSEs” should be central components of any reform of the enterprises. Treasury Housing Reform Plan 1, 28. Nothing in the Plan suggests Treasury would simply have foregone its interests in the enterprises, notwithstanding its continued commitment of hundreds of billions of dollars of taxpayer funds, and restored the enterprises to the flawed model that necessitated the conservatorships and taxpayer-funded bailouts. Yet that is precisely what plaintiffs ask this Court to do. Moreover, as explained *supra*, if that *was* Treasury’s true intent, it could have achieved that result.

C. Plaintiffs cannot overcome the failures in their argument by insisting, Pls. Supp. Br. 14-17, that the government bears the “burden” of proving that a constitutional violation caused no harm “where a plaintiff makes a *prima facie* case that an unconstitutional removal restriction prevented a presidential administration from pursuing policies that would have benefitted the plaintiff.” *Id.* at 14. Nor do they advance their argument by urging the Court to “resolve in [their] favor any uncertainty over whether and how the Trump Administration would have amended the purchase agreements but for Director Watt’s unconstitutional removal protection.” *Id.* at 17-18.

Plaintiffs’ “Hail Mary” request to be relieved of their burden of establishing that they were harmed by the removal provision is inconsistent with the Supreme Court’s decision in *Collins*, and does not, in any event, assist them. The Supreme Court emphasized in *Collins* that “there is no reason to regard any of the actions taken by the FHFA in relation to the third amendment[, including actions taken by confirmed Directors,] as void.” 141 S. Ct. at 1787; *see also id.* at 1793 (Thomas, J., concurring) (explaining that the “mere existence of an unconstitutional removal provision, too, generally does not automatically taint Government action by an official unlawfully insulated”). Thus, contrary to plaintiffs’ suggested approach, the Supreme Court made clear that a validly appointed Director’s actions are presumed lawful and thus any uncertainty over the validity of those actions is properly resolved in the

government's favor. Plaintiffs' novel burden-shifting approach cannot be squared with those instructions.

In any event, even if this Court were to adopt plaintiffs' proposal, it would be of no help to them. For the reasons explained above, plaintiffs have not established a "*prima facie* case" that the removal restriction prevented President Trump from renegotiating the purchase agreements to the plaintiffs' benefit. Nor is there "any uncertainty over whether and how the Trump Administration would have amended the purchase agreements but for Director Watt's unconstitutional removal protection," Pls. Supp. Br. 17. To establish harm stemming from the removal restriction, plaintiffs would have to show that the removal restriction prevented the President from reducing Treasury's interest in the enterprises. As explained, plaintiffs cannot do so given that the President had plenary authority over the Secretary of the Treasury and could have directed the Secretary to forgo or reduce Treasury's interests at any time. Moreover, the actions taken by the Directors President Trump chose belie plaintiffs' suggestion that the President would have undertaken the dramatic restructuring of the purchase agreements that plaintiffs propose.

### **CONCLUSION**

For the foregoing reasons, this Court should affirm the district court's judgment dismissing plaintiffs' suit.

Respectfully submitted,

BRIAN M. BOYNTON

*Acting Assistant Attorney General*

JENNIFER LOWERY

*Acting United States Attorney*

/s/ Gerard Sinzduk

---

MARK B. STERN

ABBY C. WRIGHT

GERARD SINZDAK

*(202) 514-0718*

*Attorneys, Appellate Staff*

*Civil Division, Room 7242*

*U.S. Department of Justice*

*950 Pennsylvania Avenue, NW*

*Washington, DC 20530*

AUGUST 2021

**CERTIFICATE OF COMPLIANCE WITH  
FEDERAL RULE OF APPELLATE PROCEDURE 32(A)**

Pursuant to Rule 32(a)(7)(C) of the Federal Rules of Appellate Procedure, I hereby certify that the foregoing brief was prepared using Microsoft Word 2010 and complies with the type and volume limitations set forth in Rule 32 of the Federal Rules of Appellate Procedure. I further certify that the font used is 14 point Garamond, for text and footnotes, and that the computerized word count for the foregoing brief (excluding exempt material) is 4,128 words.

I further certify that 1) all required privacy redactions have been made; 2) the electronic submission will be an exact copy of the paper copy; and 3) the document is free from viruses and has been scanned by the current version of Symantec Endpoint Protection.

/s/ Gerard Sinzduk  
GERARD SINZDAK



### **CERTIFICATE OF SERVICE**

I hereby certify that on August 25, 2021, I electronically filed the foregoing brief with the Clerk of the Court for the United States Court of Appeals for the Fifth Circuit by using the appellate CM/ECF system. I also certify that I will file paper copies with the Court, via Federal Express overnight delivery, when the court requests them.

The participants in the case are registered CM/ECF users and service will be accomplished by the appellate CM/ECF system.

/s/ Gerard Sinzdak  
GERARD SINZDAK