ORAL ARGUMENT SCHEDULED FOR APRIL 15, 2016

Nos. 14-5243 (L), 14-5254 (con.), 14-5260 (con.), 14-5262 (con.)

IN THE UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

PERRY CAPITAL LLC, for and on behalf of investment funds for which it acts as investment manager,

Plaintiff-Appellant,

V.

JACOB J. LEW, in his official capacity as the Secretary of the Department of the Treasury, MELVIN L. WATT, in his official capacity as Director of the Federal Housing Finance Agency, UNITED STATES DEPARTMENT OF THE TREASURY, and FEDERAL HOUSING FINANCE AGENCY,

Defendants-Appellees.

On Appeal From The United States District Court For The District Of Columbia

SUPPLEMENTAL APPENDIX (S.A.1-57)

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[Additional Appearances on Inside Cover]

Document #1601963

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Discussion Materials

June 13, 2011





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Introduction I.



The Blackstone and Skadden Teams

We are pleased to have the opportunity to meet with the Department of the Treasury ("Treasury") to discuss our qualifications and potential strategic alternatives regarding FNMA and FMCC.

Blackstone



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Blackstone and Skadden Qualifications



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Blackstone Overview

Advisory Activities

Restructuring Advisory

- Preeminent advisor to companies and creditors in restructurings and reorganizations
- Advisor on more than 340 restructurings involving over \$1 trillion of total liabilities
- Known for working on the most complex
- Experience in the vast majority of the largest U.S. and European restructurings that have occurred in the past five years
- Unmatched experience across all industries
- Specialty in out-of-court restructurings of companies controlled by financial sponsors

M&A Advisory

- Trusted strategic and financial advisor to leading public and private companies
- ► Leading M&A advisory franchise having advised on M&A deals representing over \$450 billion
- Significant relationships and access to key decision makers and investors
- Significant cross-border experience and capability
- Focused on providing unblased, objective advice to companies and boards
- Provides customized M&A and corporate finance solutions
- "Principal" investment mentality

Financing & Structured Products Advisory

- Provide customized M&A and corporate finance transaction solutions including.
- Joint venture structuring
- Advising on structured / complex financing transactions
- Monetization of non-traditional assets
- Optimization of corporate client tax attributes
- Hedging and monetization of publicly-traded equity positions

Investment Activities

Corporate **Private Equity**

- Raised over \$44.9 billion of capital through 7 funds
- Invested over \$33.9 billion of capital in 142 transactions
- Leading investor in the consumer / retail sector
 - Michaels Stores
 - Performance Food Group
 - Pinnade Foods
- Portfolio companies employ over 325,000 people worldwide and generate revenues in excess of \$81 billion

Real Estate

- Raised \$29.5 billion of capital through 11 funds
- Invested/committed \$19.4 billion of capital in 296 separate transactions

Multi-Manager Funds

Multi-Manager Funds (BAAM)

- > \$26 7 billion in 18 non-traditional multi-manager funds
- Attractive risk-adjusted returns with low volatility

Cosed-end Mutual Funds

- India Fund (\$1.5 billion AUM)
 - Traded on NYSE. "IFN"
- Asia Tiger Fund (\$73 million AUM)
- Traded on NYSE "GRR"

Corporate Debt Investing

GSO Capital Partners

- Recently acquired credit opportunities fund
- Over \$22.6 billion under management in 5 strategies

Mezzanine Partners

- Raised \$3.9 billion of capital
- Invested/committed \$3.1 billion of capital in 95 transactions

CDO Funds

 27 CDO Investment vehicles totaling \$13.8 billion under management

Offices

New York - Atlanta - Boston - Chicago - Dallas - Los Angeles - Houston - Mento Park - San Prancisco Beijing · Dubal · Dusseldorf · Hong Kong · London · Mumbal · Paris · Shanghai · Sydney · Tokyo



USCA Case #14-5243 Document #1601963

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The Group at a Glance

Blackstone's Restructuring and Reorganization Group has become an industry leader in providing advice to debtors and creditors in large, complex restructurings.

The Group

Blackstone is known for advising companies and stakeholders in the largest and most complex restructurings

- Since 1991, the U.S. team has been involved in approximately 300 distressed situations involving nearly \$1 trillion of liabilities(1)
- ▶ Since its inception in June 2007, the European team has been involved in over 40 transactions involving over \$150 billion of liabilities
- We are committed to providing senior-level attention in our engagements (a key differentiating factor in our practice)
- Our transactions span across a broad set of industries, including airlines, automotive, energy / power, financial services, healthcare, media, real estate, steel and telecommunications, as well as other sectors experiencing distress

We have a reputation for leading highly complex, contentious negotiations and driving toward attainable, consensual solutions



⁽¹⁾ For certain financial companies, figure represents net par outstanding of policies restructured.

Blackstone's restructuring advisory efforts have received substantial praise in recent years.



Thomson's International Financing Review

- Americas Restructuring Deal 2009
- Restructuring of the Year -- 2008
- ▶ North American Restructuring House of the Year 2004 & 2005



Turnaround Atlas Awards

- Turnaround of the Year 2010 (\$5 billion+)
- ► Turnaround of the Year 2010 (\$1 billion+)
- Corporate Turnaround Deal of the Year 2010 (\$500 million+)
- ▶ Beverage, Food & Service Deal of the Year 2009



Turnaround Management Association

Mega Company Turnaround of the Year – 2007

Selected Recent Restructuring Clients

Blackstone's Restructuring Group is known for advising both companies and stakeholders in the largest and most complex restructurings.

Chapter 11 Assignments

DELTA









Out-of-Court Assignments





GM







Creditor Assignments











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Blackstone's Restructuring Expertise Spans a Broad Range of Industries Including Financial Services

Automotive

American Aide & Manufacturing APS Holding Corporation Delphi Automotive Systems, LLC Dura Automotive Systems Inc. Buide Technologies Ford Motor Company Fruehauf Trailer Corporation General Motors Goodyear Tire & Rubber Harvard Industries, Inc. Meridian Automotive Systems Safelite Glass Corp White Motor Corporation

Consulting Products

American Ped and Paper Redermann Industries USA Bombardier Recreational Products Brown Jordan International Caterair International Corp. Chiquita Brands Automational, Inc. Expirit Holdings, Inc G Heleman Brawths Co Indesed International Inc. Interstate Bakerses JPS Textile Group, Inc. The Leslie Pay Companies, Inc. Marchon Evewear, Inc. Marvel Entertrinment Group Merisant Worldwide Inc. Natural Products Group LLC New World Pasta Company Paragon Trade Brands Plaid Clothang Group Inc Premium Standard Farms **Punch Tavelns** Purina Mills (for Koch) Royal Philips Electronics, MV Schoeller Arca Systems Service America Corporation Summons Bedding Company The Singer Company MV Stokely USA, Inc. Sunbeam Corneration Thule AB Town & Country Corp Wheelabrator Allevard Xerox Corporation

Energy

Enton Corp. **Entergy New Orleans Inc** Fiving I Inc. Gen Holdbers Hawkeye Renewables, LLC Milant Corporation Prisma Energy International See Dragon Offshore United SamGroup 1.P. Skete Ordina and Production ASA U.S Energy Browns Corp.

Financial Services

ACA Capital Holdings Inc.

Allied Capital Corporation Arabac Assurance Corporation Artes on Capital American International Group, Inc. Basis Capital Group Baar Steams Asset Management BluePoint Re BTA Bank C-BASS LLC Conti Forencial Corp CRIIMI MAE INC Executive Life Insurance Co. Financial Guaranty Insurance Co Golden Key MBIA Inc. MoneyGram International Northern Rock New Valley Corporation Parex Banka Refco, Inc UniCapital Corp.

Health Care Medical Products

aniPharma, Inc. Alleghenv Health Systems American White Dross, Inc. Angiotech Pharmacouticals, Inc. Dade Behring Inc. The Kendell Company

XL Capital Ltd. (re: SCA)

Health Care / Medical Products (Cont'd)

Medical Resources, Inc. Taro Phormaceuteals tidusting 110. Vences, inc.

infrastruments

AAA Airgorts Little Eurationnel plc (for MEIA) lettersen County (Bunumphom, AL)

Leguis / Entertainment

Alliance Entertalmment Corp. AMF Bowling Worldwide, Inc. Bally Total Fitness Hoyte Cinemas Corporation Kinster Oruse Umited Six Flags, Inc. SLM International, Inc.

Manufacturing / Gasts kidustry

ABA Lummus Global, Inc. AbitibiBowster, Inc. AEI Resources Aleris American Regimote Anacomp, inc The Babcock & Wilcox Company Bombardier Recreational Products Combustion Engineering, Inc. Grown Pacific Partners The Dow Coming Corporation Envirodyne Industries, Inc Flextronics international Lad Fedden Corp. Figure britantabonal, Inc. Garden Way, Inc. Global Power Equipment Group, Inc. Gass Haldings, Inc Guangdorg Enterprises Harnischleger Industries, Inc. Horsehead industries, Inc. ICF Industries Joy Globel Mochner Pentaplast GmbH & Co. Lone Star Industries, Inc. LyondellBesell Mauser AG

WHINDACTINING / Bank industry (Cane d)

Minera San Crutóbal, S.A. Moton Metal, Inc. Martek Inc. Oran L Berton & Affibrates The Pacific Lumber Company Panolem Industries International Profine GrobH RPM International inc. Russell-Stanley Holdings Safety-Ween Services Inc. Smurfil-Stone Container Corp. Solutio Inc. Spansion Sprechols Industries, Inc. Sumitomo Corp. (re: Apex Silver Mines) Tracor, Inc. W.R. Grace & Co. Walter Industries Westpoint Stevens, Inc.

Media / Communications

Adelphia (for AT&T Broadband) Barneys, Inc. Adelphia (for Comcast) Best Products Co. Inc. Alextra (for AT&T) Big v Supermarkets, Inc And Windows Inc Buffets Holding Inc. AT&T Canada (for AT&T) The Caldon Corporation Audio Visual Service: Corporation Carnelot Music Inc. Bité Communications Corporation Carson Pirie Scott & Co. Cable & Wireless America County Seat, Inc. Culinet Data Statems Inc. Communications Corp. of America Finley Enterprises Inc Emerson Radio Corporation Fleming Companies, Inc. EMI Group plc Grossman's, inc. Hachinger Company **Emmis Communications** Corporation Excite@Home (for AT&T) Levitz Furniture, Inc. Flux Telecom Holdings, Ltd. Lookmann's Inc. Globalster, LP Globel Crossing, Ltd Granite Broadcasting Corp. (for Ganeral Electric) Iridium (for Motorola) **Lagretty Corporation** Maryland Cable Corporation Minneapolis Star Tribune Phar-Mor. Inc Mobile Media Corporation Phillips Van Heusen Net Serviços de Comuniçação S.A. R.H. Macy & Co., Inc Welner's Stores, Inc. Nortel (for Flextronics)

Media / Communications (Cont d)

Orion Cable Grabit Philadelphia Inquirer Price Communications Corp. RCN Corporation R.H. Donnetley Carp R.P. Companies SCI Television Star Tribume Supercanal Holdings S.A. TAK Communications Inc. Telemundo Group, Inc. Telrgent, Inc. Thomas Nelson Tribune Company Unnamed Hollywood Studio

Unnamed Hollywood Studio Willems Communications Group, inc

Winster Communecations, Inc.

Hotail / Suparmaring

Edison Brothers Stores, Inc. **Federated Department Stores** Hills Department Stores, Inc. Mattress Osscrunters Cora Montagement Wast Holding Corp. Mrs Fields Companies, Inc. The Penn Traffic Company

Aetall / Supermarkets (Cost'd)

Whosemule EnterLittiment, Inc. Winn-Bale Stores, bic. Moneyard & Unthrop, the

Real Estain / Casmon

AIG Global Real Estate AIG re AIG Raker Citi Property investors Empire City Gamung Formoods General Growtin Properties Harrah's Jazz Company History Hotels Corporation Koll Real Estate Group Liberté Investors The M Resort Spa & Casino LLC Magna Entertainment Corp. Marmell Sher Garning, LLC Olympia & York Companies Realogy Corporation Station Caunos Inc Stratosphere Corporation Transeastern Homes Twin Rives U.S Trails, Inc. Vista Properties, Inc.

Steel

Altes Harnes de Mexicae Garreno State The LIV Corporation WCI Steel, Inc.

Transportation

Aeromouco / Mexicane Airfines Alied Holdings, Inc. America West Autines, Inc. Delta Air Unes, Inc. DX Services Ltd. Ermis Martome Holdings Euroturnel pic (for MBIA) Evergreen International Aviation Greater Belling First Papressweve Lesseway Transportation Corp. Rocky Mountain Helicanters Smarte Carte, Inc. Trans World wirlines, Inc.



Cholidentis

Financial Industry Restructuring Experience

Name Assignment







Advisor on restructuring of senior bank debt, mitigation of future losses on portfolio holdings, global divestitures and maintenance of ongoing business operations



Advised the company in an out-of-court restructuring of \$1.65 billion of liabilities



- Acted as financial advisor to the Company, assisting in the commutation of approximately \$18 billion of CDS obligations and creation of segregated account holding over \$60 billion of "policy obligations"
- Assisting company in addressing its holding company obligations



Advisor to public noteholders in an out-of-court restructuring



Advised on restructuring of Basis Yield Alpha Fund and Basis Pac Rim Opportunity Fund



Negotiated with creditors in High-Grade Structured Credit Strategies Fund and High-Grade Structured Credit Strategies Enhanced Leverage Fund to reduce "repo" exposure and delever funds



Advised financial guarantee reinsurer regarding restructuring of risk portfolio



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Financial Industry Restructuring Experience (Cont'd)

Name

Assignment



- Advised on sale of Litton Loan Servicing LP subsidiary, executed within two months of retention
- ▶ Negotiated four standstill agreements as well as a long-term override agreement with over 45 creditors



Advising the Company on strategic alternatives and portfolio restructuring



Advisor on the restructuring of financial guarantees for \$3.2 billion of Jefferson County (Birmingham, AL) municipal debt



Advised the Company on the restructuring of its business and the creation of a new U.S. public finance financial guarantee insurance subsidiary



Advised on a comprehensive recapitalization, including a \$1.5 billion investment led by TH Lee and Goldman Sachs



Negotiated with shareholders and developed a restructuring plan used to formulate nationalization plan



- Advised in the negotiation of a comprehensive restructuring of XL Capital's guaranty and reinsurance agreements with SCA
- Successfully eliminated \$65 billion of guaranty, facultative and excess of loss agreements, removing overhang to XL business franchise and stock price



Transactions Featuring Significant Government Involvement

| Assignment | Government Constituents | Blackstone's Role | | | | |
|--|---|--|--|--|--|--|
| ACA Capital 2008 | Maryland Insurance Administration | Retained as advisor to ACA on the restructuring of \$69 billion of swaps and \$100 million of notes Organized ~30 institutional counterparties and negotiated six forbearance agreements Assisted ACA in developing a detailed financial and operating plan Developed and presented a standalone restructuring plan to the counterparties | | | | |
| Ambac Ambac Financial Group 2009 — Present | Wisconsin Office of the Commissioner of Insurance (OCI) | Retained as financial advisor to the Company, essisting in the commutation of approximately \$18 billion of CDS obligations Analyzed impact of various alternatives on both the Company and Policyholders Negotiated with OCI and 15 counterparties the commutation of all of the Company's CDO of ABS exposures and certain other exposures and the establishment of a Segregated Account at AAC for over \$60 billion of "policy obligations" Assisting Company in addressing its holding company obligations | | | | |
| Asian Art Museum of San Francisco 2010 | City and County of San Francisco | Retained by MBIA to restructure debt of approximately \$120 mBilon issued by the Asian Art Museum of San Francisco and sponsored by the City and County of San Francisco Developed restructuring scenarios and evaluated impact on MBIA and other key stakeholders Negotiated a policy termination agreement and commutation with JP Morgan Facilitated agreement on a broader restructuring with JP Morgan, the City and County of San Francisco and the Asian Art Museum Foundation | | | | |
| DELPHI Delphi 2008 - 2009 | U.S. Treasury (UST) | Retained as advisor to the DIP Lenders in Delphi's Chapter 11 proceedings Represented the DIP Lenders in negotiations with the U.S. Treasury and General Motors in regards to emergence capital, valuation, and transaction structure | | | | |

Transactions Featuring Significant Government Involvement (Cont'd)

| Assignment | Government Constituents | Blackstone's Role | | | |
|---|---|---|--|--|--|
| DELTA Delta Air Lines 2005 – 2007 | Pension Benefit Guarantee Corporation (PBGC) | Retained as advisor to Delta Air Lines regarding all aspects of Delta's restructuring Assisted with building long-term forecast and budget, including analyzing potent cost cuts Negotiated with all major creditors and negotiated a new collective bargaining agreement with pilots Negotiated restructuring of pensions with the PBGC Raised and negotiated major financings (pre and post petition), which in aggreg totaled over \$5.3 billion | | | |
| FGIC Financial Guarantee Insurance Company MLC MITH XII Capital Ltd 2008 | New York State Insurance Department (NYSID) | Retained as advisor to FGIC and to XL, two distinct engagements, to negotiate restructuring plans with NYSID Developed strategies to commute agreements and mitigate losses Led comprehensive negotiations and due diligence process with the NYSID and CDS counterparties to reach solution beneficial to all policyholders | | | |
| General Motors 2009 | U.S. Treasury (Auto Task Force) | Retained as advisor to General Motors related to the restructuring of the UAW VEBA as part of GM's Chapter 11 proceedings Represented GM in negotiations with the U.S. Treasury and the UAW in regards to structure and funding of the VEBA trust | | | |
| HARE'S CECHTY HOUSEDA SPORTS AUTHORITY Houston Sports Authority 2010 – Present | Harris County City of Houston | Retained as advisor to the Houston Sports Authority to restructure municipal debt essue to fund improvements to Reliant Stadium, home of the Houston Texans Developed restructuring proposal to address variable-rate notes in accelerated amortization Leading negotiations on behalf of the Authority with the Texans, Harris County, J.P. Morgan as liquidity bank, UBS as swap provider and MBIA as bond insurer | | | |
| ILFC 2009 – 2010 | New York Federal Reserve U.S. Treasury | Retained as advisor to International Lease Finance Corporation, the largest aircraft lesse in terms of fleet value Restructured \$10 billion of debt through new financings and maturity extensions Led aircraft portfolio sales generating approximately \$2 billion of proceeds | | | |

Transactions Featuring Significant Government Involvement (Cont'd)

Government Constituents Blackstone's Role Assignment Retained as advisor to Financial Guaranty Insurance Corporation (FGIC) and Syncora Guarantee in connection with the restructuring of \$3,2 billion of sewer system debt issued by Jefferson County, Alabama Jefferson County Commission Developed comprehensive restructuring plan Alabama Legislature Worked alongside United States Magistrate Judge John E. Ott and court-appointed Office of Governor Bob Riley Special Masters to develop and negotiate restructuring terms Jefferson County Met with federal and state officials to propose recommended courses of action and 2008 - Present negotiate restructuring terms Retained as advisor on the demutualizations and iPOs of Prudential, Phoenix, John Hancock, Principal and MetUfe New York State Insurance New York State Insurance Provided fairness opinions evaluating the aggregate consideration to be received. Department (NYSID) Department by policyholders in the demutualization 1999 - 2001 Provided opinions on the IPO procedures followed by certain of these companies Retained as advisor to the PBGC regarding the \$1.5 billion underfunded pension plan in the Smurfit-Stone Container Corporation Chapter 11 proceedings Analyzed Company business plan, plan of reorganization and the treatment of the Represented the PBGC as a member of the UCC in all aspects of the bankruptcy Pension Benefit Guarantee process with respect to PBGC – insured pension liabilities Corporation (PBGC) Retained as advisor to the PBGC on Motorola's sale and spin-off transactions with Pension Benefit Guarantee respect to its pension plan obligations Corporation (PBGC) 2009 - Present Evaluated potential triggers of the Early Warning Program created by Motorola's sale and spin-off transactions Analyzed the impact of the proposed transactions on Motorola's growth prospects, liquidity, cash flow stability, and future pension plan contributions

Transactions Featuring Significant Government Involvement (Cont'd)

| Assignment | Government Constituents | Blackstone's Role | | | | |
|--|--|--|--|--|--|--|
| State of New Jersey 2009 — Present | State of New Jerssy | Retained as advisor to the New Jersey Department of Banking and Insurance and the New Jersey Attorney General on the proposed conversion of Horizon Blue Cross Blue Shield Advised on governance and voting provisions If the conversion were to be consummated Analyzed these provisions relative to previous Blue Cross Blue Shield conversion | | | | |
| State of New York 2008 – Present | New York Public Asset Fund (NYPAF) | Retained as advisor to the NYPAF on the successful monetization of its 62% stake in WellChoice to WellPoint for approximately \$6.5 billion Provided a valuation report and an opinion to the NYPAF stating the contemplated transaction was fair Assisted in negotiations regarding the terms of the transaction and definitive documentation | | | | |
| State of Pennsylvania 2008 – 2009 | Pennsylvania insurance Department (PID) | Retained as advisor to the PID on the proposed Consolidation of Highmark and IBC, the two largest non-profit Blue Cross Blue Shield companies in Pennsylvania Produced reports on the financial condition of Highmark, IBC and the pro forma company, and on whether the proposed Consolidation violated Pennsylvania's approval standards | | | | |
| TW N RVER LINICOLAR TWIN RIVER 2008 – 2009 | Rhode Island State Authorities | Retained as advisor to Rhode Island state authorities regarding Twin River's restructuring of approximately \$555 million in senior secured debt Analyzed the company's business plan and restructuring alternatives Prepared valuation and debt capacity analyses Negotiated with all interested parties including state authorities, creditors, the current operator, and equity stakeholders | | | | |

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12. Buchstone and Skadden Qualifications

Skadden Overview

- ▶ Global firm of approximately 2,000 lawyers in 23 offices in 13 countries, serving every major financial center
- More than 40 practice areas internationally, including mergers and acquisitions, litigation, corporate finance, real estate, corporate restructuring, banking, tax and arbitration
- Integrated practices provide significant value and cost-efficiencies by bringing together exceptional breadth of experience

FORTUNE

Represents many of the largest US and international companies, including approximately one-half of the Fortune 250

FINANCIAL TIMES

Financial Times:

Named the top law firm in inaugural "U.S. Innovative Lawyers" report (2010)



Corporate Board Member:

Recognized as the top corporate law firm in America - for the 10th straight year - in annual survey of "America's Best Corporate Law Firms" (2010)



Chambers:

Recipient of Chambers Global Award for "Client Service Law Firm of the Year" - one of Chambers' top honors



110 Skadden attorneys have been listed among the world's leading lawyers in Chambers Global: The World's Leading Lawyers for Business 2011

Chambers USA: America's Leading Lawyers for Business 2010 cited 208 Skadden attorneys as "leading lawyers" - more than any other firm Skadden USCA Case #14-5243 Document #1601963 Filed: 03/02/2016 Page 23 of 64

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11. Bluesserie and Mandden Qualifications

Skadden – Select Government Representations



► Represented United States Enrichment Corporation (now known as USEC Inc.) in its privatization by the U.S. government through a \$2 billion initial public offering



Represented Fannie Mae in:

- Development of a greenhouse gas credit program
- Development of a program to create, capture and monetize GHG credits from an energy-efficient home building and renovation



Represented Sallie Mae in:

- Privatization
- Establishment of \$5 billion shelf registration statement and first securitization ever
- Proxy contest with Albert Lord
- ► Three class actions in the US District Court for the District of Columbia involving alleged violations of federal securities laws



Represented the Government National Mortgage Association (Ginnie Mae) in connection with the largest default ever of a GNMA-approved issuer



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11. Historiatione and Maniden Qualifications

Skadden – Select Financial Institution Representations



Represented CIT Group in the fifth largest bankruptcy in history, the largest and only financial institution to ever successfully file and implement a pre-packaged chapter 11 plan

Represented Refco Inc. and 26 subsidiaries in their \$38 billion chapter 11 reorganization



- Negotiated simultaneously with five bidders to maximize the value of the sale of the company's crown jewel business, resulting in preservation of nearly \$1 billion in value
- ▶ Received a "Dealmaker of the Year" designation in The American Lawyer

Represented Residential Capital LLC, a subsidiary of GMAC Financial Services and one of the largest real estate mortgage companies in the world, in one of the largest global out-ofcourt refinancings in history, including:



- Refinancing \$14 billion of bond debt through an exchange offer
- Procurement of \$3.5 billion loan from GMAC
- Agreements to provide an additional \$2.4 billion in liquidity

Represented SKBHC Holdings LLC, a private bank holding company

SKBHC Holdings

- > \$750 million committed capital raise by multiple funds
- ▶ \$6.5 million acquisition (the first of its kind) of AmericanWest Bank via a bankruptcy court supervised 363 sale process



Represented the consortium that successfully bailed out Long-Term Capital Management



Confidential

U. Bischstume and Skudeber Gradifications

Corporate Restructuring – The Group at a Glance

- A pioneer in out-of-court restructuring, Skadden helps clients avoid or minimize time spent in restructuring, lowering costs and adding maximizing value
- Handles high-stakes troubled company and bankruptcy-related litigation, including highly expedited litigation
- ▶ Negotiates and closes complex transactions on fast-track, cost-effective basis through integration and depth of global restructuring/other transactional practices
- Provides fully integrated advice across the entire credit cycle, from debt or equity issuances to amendments (including amend to extend transactions), refinancings, debt buy-backs, exchange offers, consent solicitations and debt tender offers
- Draws on Firm's M&A, banking and capital markets experience; advises on insolvency issues in corporate and financing transactions and on all aspects of distressed debt trading and securities issues

Corporate Restructuring – The Group at a Glance (Cont'd)

Financial Times:

FINANCIAL TIMES

Top law firm in inaugural "U.S. Innovative Lawyers" report (2010), and one of the top firms in restructuring for representations of CIT Group and Delphi Corp.

Skadden also played a principal role in the top four restructuring deals chosen by the *Financial Times*



International Financial Law Review:



"Restructuring Team of the Year," IFLR Americas Awards 2010



The M&A Advisor:





Credit Today:



"Insolvency Legal Firm of the Year," 2008

"International Insolvency and Rescue Firm of the Year," 2008



Chambers USA:

"Bankruptcy Team of the Year," 2007



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11. Unabsides and Stadies Qualifications

Corporate Restructuring – The Group at a Glance (Cont'd)



Legal 500:

Top tier for corporate restructurings (2010)



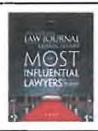
Chambers Global: The World's Leading Lawyers for Bankruptcy:

Top tier for bankruptcy (2010)



Turnarounds & Workouts:

Recognized as lead counsel on 5 of the 10 most successful restructurings (2009)



The National Law Journal:

Two partners named among "The Decade's Most Influential Lawyers" (2010)

Received several "Deal of the Year" awards for our work on the out-of-court restructurings of Centro Properties, Hayes Lemmerz, Intrawest, ION Media Networks, Metro-Goldwyn-Mayer and NTL Incorporated



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H. Blackstone and Similded Capitifications

Financial Institutions – The Group at a Glance

- Advises financial institutions and their investors on regulatory matters, provides advice on the introduction of new products, structures and negotiates mergers and acquisitions, arranges institutional investment and securitization transactions, and represents clients in shareholder and other litigation, as well as government enforcement matters
- Represents financial institutions on compliance and enforcement matters, including examinations, internal investigations, voluntary disclosures and resolution of actions by federal and state regulatory agencies
- ► Has experience with every major federal and state regulator of financial services
- Advises financial and nonfinancial firms on matters related to money laundering, economic sanctions, privacy, fair lending, consumer compliance, CRA and similar matters
- Counsels clients on all aspects of recent government lending, capital and liquidity programs, such as the Troubled Asset Relief Program (TARP)
- Involved in numerous high-profile and successful transactions and litigation cases arising from recent developments in the financial sector
- Works closely with other practice groups worldwide (M&A, consumer financial services, government enforcement and white collar crime, lending, investment management and government investigations) on regulatory issues arising in connection with transactions, civil and criminal investigations and litigation, enforcement matters, and subprime related cases



Financial Institutions – The Group at a Glance (Cont'd)



Chambers USA: America's Leading Lawyers for Business 2010:

Ranked for financial services regulation in the areas of banking, consumer financial services, financial institutions M&A and insurance

Financial Times:

FINANCIAL TIMES The only firm to receive the top ranking in the Mergers & Acquisitions category in the "U.S. Innovative Lawyers" report (2010)



The American Lawyer:

Topped – for the 26th time –annual "Corporate Scorecard" (April 2011) in which the Firm ranked first for handling the greatest number of the largest M&A transactions

THE M&A JOURNAL

The M&A Journal:

"Law Firm of the Year," (2009, 2010)

Corporate Control Alert

Corporate Control Alert:

Ranked first as M&A legal advisor (2009)

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11. Plackstone and Skudden Gualifications

Structured Finance – The Group at a Glance

- Advises underwriters, issuers, investors and credit enhancers on the securitization of financial assets, such as commercial loans, mortgages, debt securities and derivatives, and on repackagings and resecuritizations of asset-backed securities, REIT debt, mezzanine debt and other securities
- ▶ Represents underwriters, issuers, investors and credit enhancers in a broad range of asset-backed securities offerings, including public, private and overseas issuances of asset-backed notes, assetbacked certificates, asset-backed commercial paper and other instruments
- Has been involved in offerings for both U.S. and non-U.S. originators
- ▶ Has assisted in structuring of financings designed to give insurance companies access to the capital markets
- ▶ Has assisted investment banking firms and U.S. and non-U.S. banks in establishing "conduit" companies to securitize financial assets originated by numerous lenders
- Handles a wide variety of mortgage-related transactions, including transactions involving swaps and other derivative arrangements
- ▶ Most diverse practice of its kind on Wall Street, having done more innovative securitization transactions than any other firm
- Works closely with other practice areas including Bank Regulatory, Corporate Restructuring, Banking, Investment Companies, UCC and Secured Transactions, Insurance, Blue Sky and ERISA



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11. Einel stone and Simoden Qualitications

Structured Finance – The Group at a Glance (Cont'd)



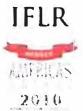
Chambers USA:

Ranked as a leading firm for structured finance and structured product transactions



Chambers Global:

Ranked as a leading firm for structured finance and structured product transactions



IFLR 1000:

Ranked in the top tier for "Capital Markets: Structured Finance and Securitization" (2009)



Legai 500:

Ranked for both "Structured Finance: Derivatives and Secured Products" and "Structured Finance: Securitization" (2008)



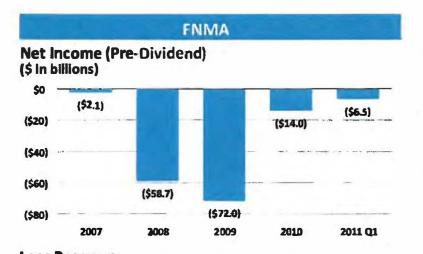
III. Situation Overview

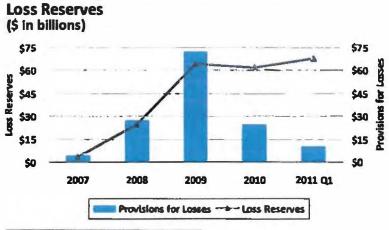


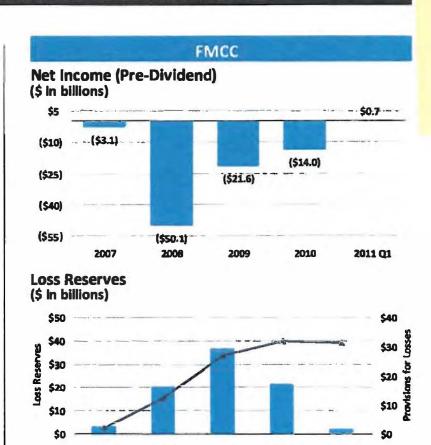
III. Shadon Overview

Improving Fundamentals

The GSE's are showing improved financial performance and stabilized loss reserves.







2009

2010

2007

2008

Source: Company 10-K and 10-Qs.



2011 01

Transitory Capital Structure

Treasury funding for the GSE's continues to slow as inflows to date approximate \$164 billion(1).

FNMA (\$ in billions)

| | Book Value 3/31/2011 | Price | Market Value 3/31/2011 |
|------------------------------------|-------------------------|--------|---------------------------|
| Debt ⁽²⁾ | | | |
| FNMA Issued LT Debt | \$ 761.2 | 100.0% | \$ 761.2 |
| Debt of Securitized Trusts | 2,447.6 | 100.0% | 2,447.6 |
| Total Debt | \$ 3,208.8 | | \$ 3,208.8 |
| Equity | | | |
| Senior Preferred Stock (2) | \$ 91.2 | 100.0% | \$ 91.2 |
| Add'l Sr. Pfd Stock (2011 Deficit) | 8.5 | 100.0% | 8.5 |
| Subtotal - Sr. Preferred Stock | \$ 99.7 | | \$ 99.7 |
| Preferred Stock | 20 2 | 9.5% | (3) 1.9 |
| Common Equity | (119.9) | \$0.39 | 2.2 |
| Total Stockholder's Equity | \$- | | \$ 103.8 |
| Total Capitalization | \$ 3,208.8 | - 16 | \$ 3,312.6 |

FMCC (\$ in billions)

| | 8 ook Value 3/31/2011 | Price | | Market Value 3/31/2011 | |
|------------------------------------|--------------------------|--------|-----|--|--|
| Debt ⁽²⁾ | | | | No. of the last of | |
| FMCC Issued Debt | \$ 715.6 | 100.0% | | \$715.6 | |
| Debt of Securitized Trusts | 1,510.4 | 100.0% | | 1,510.4 | |
| Total Debt | \$ 2,226.0 | | 1 | \$ 2,226.0 | |
| Equity | | | | | |
| Senior Preferred Stock (2) | \$ 64.7 | 100.0% | | \$ 64.7 | |
| Add'l Sr. Pfd Stock (2011 Deficit) | | 100.0% | | | |
| Subtotal - Sr. Preferred Stock | \$ 64.7 | | | \$ 64.7 | |
| Preferred Stock | 141 | 11.5% | (3) | 1.6 | |
| Common Equity | (77.6) | \$0.39 | | 1.3 | |
| Total Stockholder's Equity | \$ 1.2 | | | \$ 67.6 | |
| Total Capitalization | 5 2,227.2 | | | \$ 2,293.6 | |

Source: Company 10-K, 10-Q and Bloomberg.

⁽¹⁾ Gross amount of Treasury funding received to date. Excludes \$24 billion of dividends paid to date.

Assume debt and senior preferred trade at 100% of book value.

⁽³⁾ As of 6/10/11. Pricing is calculated based on the average of each series' preferred stock market price.

Evolution of Government Thinking

Since 2009, the White House has listened to public opinion about different options ...

- In 2009, the White House outlined six possible courses of action for the future of FNMA and FMCC
 - <u>Liquidate the GSE's</u> winding-down Investment Portfolios and MBS trusts
 - Covered Bond Market Replaces GSE's banks issue bonds secured by pool of mortgages
 - Nationalize GSE's nationalize into public agency as part of FHFA or other federal agency
 - Prior GSE status restored return GSE's to prior status as private institution with public mandate
 - Convert GSE's to public utilities government regulates GSE's profit margin and guarantee fees
 - 6) Break up GSE's break up GSE's into smaller regional institutions to mitigate systematic risk

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Consideration

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Evolution of Government Thinking (Cont'd)

... based on this feedback, the current emphasis is on a wind-down of the GSE's.

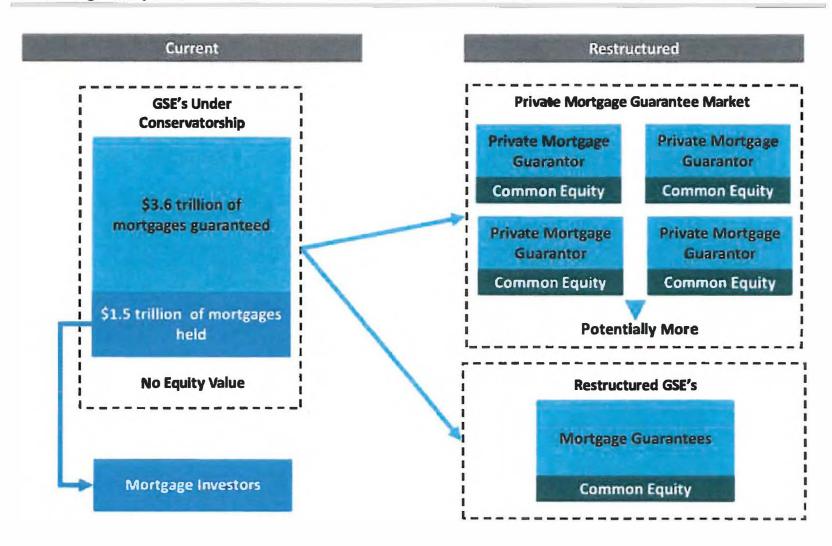
- The Treasury's recommendation contains three different approaches to achieve a wind-down:
 - No government role only government involvement involves FHA and similar programs
 - Contingent government role guarantee private mortgages only when the market is in trouble
 - Backstop insurance role government backs certain mortgages already privately insured
- These methods are based on the following White House objectives:
 - Wind down FNMA and FMCC on a responsible timeline and transition to a privatized system
 - Fix the fundamental flaws in the mortgage market through stronger consumer protection, increased transparency of investors, and improved underwriting standards
 - Promote targeted and transparent support to creditworthy but underserved families
- In April, eight bills were proposed to provide immediate reforms to the GSE's and protect taxpayers
 - Proposed reforms include reducing GSE portfolio sizes and increasing guarantee fees
 - Measures will help attract private capital back to the mortgage market
- In May, certain legislation was proposed to replace the GSE's with at least five private companies
 - Restricted to buying loans that meet certain standards, including size caps, and explicit federal guarantees only for MBS securities issued
 - Other proposed legislation advocates for no continued government involvement in GSE's, anticipates dismantling GSE's and proposes preventing future creation of GSE's under HERA



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III. Bituation Greatian

Privatizing the System



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III. Skanding Comprise

Privatizing the System (Cont'd)

Under the current conservatorship, the FHFA can only support the mortgage industry with the status quo, which is universally unsatisfactory. Challenges and goals that lie ahead include:

- Continue to strengthen underwriting standards for mortgages and to develop appropriate riskbased pricing
- Retain executive level talent and professional staff
- Invest in infrastructure and standardization of operational processes
- Determine the precise role of government in the mortgage industry
- Decide on the businesses to keep vs. those that should be divested
- Evaluate strategic alternatives for divestible assets
- Determine if GSE's can be used to populate the private system
- Analyze how can this be effectuated: spin-offs, sales, IPOs, etc.
- Create stable capital structure of GSE's to position them for chosen techniques



IV. Potential Value Creation Opportunity



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Recapitalizing the GSE's for a Private Sector Solution

Private capital will not make a substantial commitment to a solution in the absence of any likelihood of a meaningful return on equity capital.

- ► The first step in demonstrating the possibility of a return on equity capital is to enable the GSE's to generate capital to build more stable balance sheets
- ► The GSE's could experience a build-up of capital from:
 - Profit improvements from better market conditions and operational cost reductions
 - Increased earnings from <u>higher guarantee fees</u>
 - Profit expansion from the <u>reversal of loan loss reserves</u>
 - Increased capitalization of tax attributes

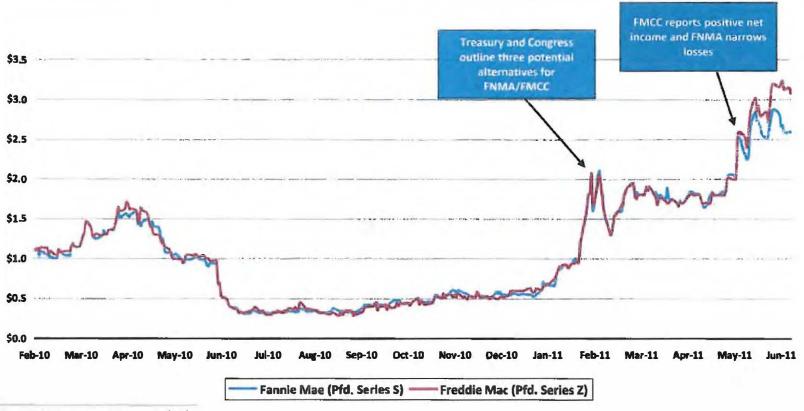


Public Policy Benefits of Restructuring GSE's

- Increases value of Public Preferreds which benefits holders and serves as a platform for a restructured privatized solution
 - Community bank and insurance holders experience an increase in their capital reserves
 - Benefits economy at large due to increased ability to lend and the multiplier effect
 - Capital accumulation recapitalizes the GSE's allowing them to function as stand-alone private entities
 - Public Preferred offers the government an exit strategy for its Senior Preferred holding
- Restructuring GSE's in this way allows the restructured entity (Newco) increased flexibility to adjust underwriting standards to take reasonable lending risks
 - Benefits housing markets and entire economy with minimal taxpayer cost
- Allows Newco to build capital and restores investor confidence in an uncertain market
 - Excess liquidity reduces Treasury's ownership and recapitalizes Newco

Value Creation Opportunity

With a current market capitalization of approximately \$3.5 billion dollars, the Public Preferred's recent pricing activity reflects the markets favorable outlook of proposed GSE reform and the improving financial performance of the GSE's.



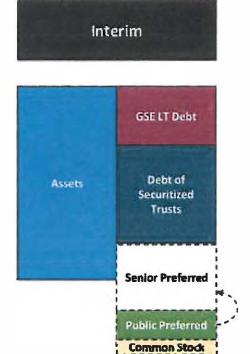
Source: Bloomberg pricing as of 6/10/11. Note: \$25 Liquidation Preference.

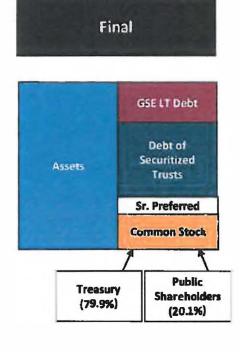


GSE Capital Evolution

Dealing with the Public Preferreds now can optimize the final benefits to the Federal Government.







18. Polynolal Maine Creation opportunity Possible Transactional Solutions

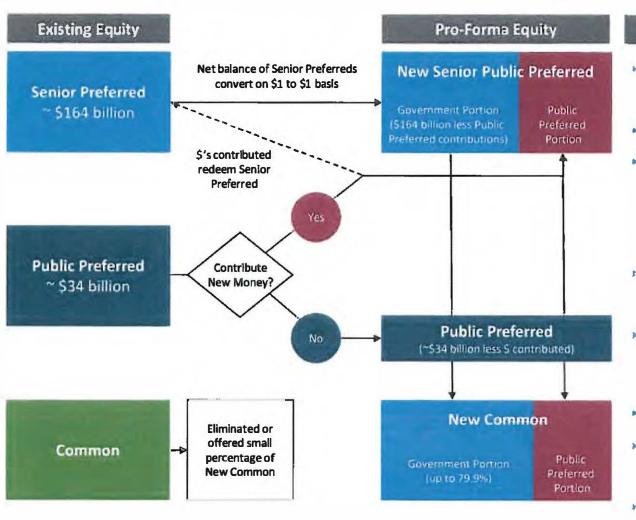
A restructuring of the GSE's could enhance the chances of a full monetization of the government's

| | <u>Transaction 1</u> : Public Preferred Conversion | Transaction 2: Public Preferred Repurchase | Transaction 3: Public Preferred Roll-Up |
|-------------|---|--|--|
| Description | Public Preferreds convert into new class of Senior Public Preferred stock at a discount Permits forum for government to monetize Its Senior Preferreds over time Consider including new common stock | ▶ Repurchase Public Preferreds at a discount ▶ Consider including new common stock | Senior Preferreds convert Into new class of Senior Public Preferred stock Public Preferreds contribute new money for (i) new Senior Public Preferred stock, (il) right to convert portion of existing Public Preferred holdings into new Senior Public Preferred Stock and (iii) new common stock |
| | ▶ Captures significant discount on Public Preferreds prior to a turnaround ▶ Establishes market value for government's Senior Preferreds ▶ Potentially mitigates intigation with Public Preferred holders | Captures significant discount on Public Preferreds prior to a turnaround Potentially increases value of government's common stock Potentially mitigates litigation with Public Preferred holders | Captures significant discount on Public Preferreds prior to a turnaround Creates public market out for government's Senior Preferreds Potentially increases value of government's common stock |
| Pro's | Provides foundation for permanent capital structure Potentially increases value of government's common stock | ► Provides foundation for permanent capital structure | Immediately redeems government's Senior Preferred holdings Potentially mitigates litigation with Public Preferred holders Provides foundation for permanent capital structure Prevents full write-off of community bank / insurance holdings |
| Con's | Community banks / Insurance holders may be forced to recognize significant losses Risks demonstrating low market price for Senior Preferreds if done too soon Potential holdouts reap windfall | Does not create public market out for government's Senior Preferreds Community banks / Insurance holders may be forced to recognize significant losses Potential holdouts reap windfall May require additional government funds | Community banks / insurance companies may need further government assistance to participate Potential holdouts reap windfail Possible public perception of coercion |

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B. Patential Value Country Opportunity

Illustrative Transaction Three Structure



Description

- Outstanding Senior Preferred, net of new money contributions by Public Preferred, converts to New Senior Public Preferred
- New Senior Public Preferred provides holders attractive yield
- Public Preferred contributes new money for (i) New Senior Public Preferred, (ii) right to convert portion of existing Public Preferred into New Senior Public Preferred and (iii) New Common
- Gov't permanently waives dividend on Public Preferred that remains outstanding to create disincentive to hold-out
- Gov't loan program may be considered to allow participation by community bank and insurance holders
- Senior Preferred receive up to 79.9% of New Common
- Participating Public Preferred receives New Common as additional incentive to contribute new money
- Existing Common eliminated or offered small percent of New Common

Blackstone

Proposed Work Plan



V. Progressed Work Plan

Next Steps and Role of Financial and Legal Advisors

Phase I – Due Diligence and Analysis

- Perform comprehensive due diligence of the GSE's financial condition and business prospects
- Assist in refining keys goals and range of alternatives (financial and strategic)
- Analyze various restructuring alternatives to determine optimal recovery/outcome and timing considerations for various constituents

Phase II – Develop Restructuring Plan

- Deliver preliminary recommendation and advice on choosing optimal strategic path
- Outline the pros and cons of each restructuring scenario, providing both qualitative and quantitative assessments
- Assist in developing and refining strategy for discussions with all key constituents, including all government officials, creditors, investors, banks, mortgage insurers and secondary markets makers

Phase III – Implement Restructuring Plan and Position GSE's for Privatization

- Negotiate with key constituents, as requested
- Assist in communications with other government agencies and officials
- Finalize transaction structure, documentation and economics



VI. Team Biographies

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14 Team Blegraphus

Stefan Feuerabendt, Senior Managing Director



Mr. Feuerabendt joined Blackstone's Restructuring Group in 1998 and has advised a wide variety of companies, creditors groups or owners of distressed assets.

The International Financing Review recognized Mr. Feuerabendt's efforts in the restructuring of C-BASS by naming the transaction the Restructuring of the Year in 2008 and in the restructuring of Ford Motor Company by naming the transaction the Americas Restructuring Deal of the Year in 2009.

Before joining Blackstone, Mr. Feuerabendt was a Vice President at Lehman Brothers in its Financial Services Group. Prior to working at Lehman Brothers, Mr. Feuerabendt worked at Hellmold Associates, Inc. and the Restructuring Group at Prudential-Bache Capital Funding.

Mr. Feuerabendt received a BS from the California Institute of Technology and an MBA from the Anderson School of Management at UCLA.

Mr. Feuerabendt's current and completed advisory assignments include:

ACA Capital Holdings, Inc.

Aleris International, Inc.

Allied Capital Corporation

Ambac Assurance Corporation

Ambac Financial Group, Inc.

American Heavy Lift Shipping Company

APS Holding Corporation

Azurix (re. Enron)

Credit-Based Asset Servicing and Securitization ("C-BASS")

Darling International

Eco Electrica (re. Enron)

Entergy New Orleans

Ermis Maritime

Federal Deposit Insurance Corporation

Financial Guaranty Insurance Company ("FGIC")

Flag Telecom Holdings Limited

Fleming Companies, Inc.

Ford Motor Company

Glendale Federal Bank, F.S.B.

Goss Graphics Systems

Greater Beijing First Expressways

Guangdong Enterprises

Lomas Financial Corporation

LyondellBasell Industries

Navistar International Transportation Corporation

Resolution Trust Corporation

Sithe Independence (re. Enron)

Stadacona (re. Enron)

Sunbeam Corporation (Board)

USG Corporation

Winstar Communications

XL Capital Ltd



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14. Donn lingraphies

Erik Lisher, Managing Director



Mr. Lisher is a Managing Director in the Restructuring & Reorganization Group.

Since joining Blackstone in 2003, Mr. Lisher has been involved in advising the Goodyear Tire & Rubber Company, General Motors Corporation, Ford Motor Company, Financial Guaranty Insurance Company ("FGIC"), XL Capital Ltd, Levitz Home Furnishings, Inc., Marchon Eyewear, Inc., Comcast Corporation, Russell-Stanley Holdings, Inc. and Specialty Products Holding Corp. In addition, Mr. Lisher has advised various creditor groups including the Ad Hoc Bondholders Committee of American Capital, Ltd., the Official Creditors Committee of Magna Entertainment Corp., the Ad Hoc Bondholders Committee of aaiPharma, Inc., the Senior Lenders of Communications Corporation of America, Inc., and the Second Lien Committee of Westpoint Stevens, Inc.

Before joining Blackstone, Mr. Lisher was an Associate at J.P. Morgan, where he executed various mergers and acquisitions and financing assignments.

He received an MBA with concentrations in Finance and Strategic Management from the University of Chicago Graduate School of Business and graduated magna cum laude from Wake Forest University with a BA in Political Science.

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Edward Slapansky, Vice President



Mr. Slapansky is a Vice President in the Restructuring & Reorganization Group.

Since joining the firm in 2007, Mr. Slapansky has been a member of multiple deal teams advising a variety of clients in complex transactions including debtor-side reorganizations and debt restructurings, creditors' committee representations, out-of-court workouts, and special sltuation investments. Before joining Blackstone, he worked as a Manager in the Corporate Advisory Services unit of Huron Consulting Group Inc. and an Associate at a boutique investment bank headquartered in Chicago.

Mr. Slapansky has assisted in advising on a variety of restructuring transactions and advisory assignments including Aleris International, Highland Hospitality, Goodyear Tire & Rubber Co., American Capital Strategies, Simmons Bedding Company, Finlay Enterprises, Financial Guaranty Insurance Company, The Pacific Lumber Company, Eagle Food Centers, Inc., Detroit Medical Centers and Ingalls Health System.

Mr. Slapansky received an MBA degree in Finance from the University of Chicago Booth School of Business and a BS degree in Finance at the University of Illinois Urbana-Champaign. He is a Certified Public Accountant (CPA).

Ronak Patel, Analyst



Mr. Patel is an Analyst in the Restructuring & Reorganization Group.

Since joining Blackstone, Mr. Patel has worked on several transactions in various industries.

Mr. Patel received a BS in Finance and Accounting from New York University's Leonard N. Stern School of Business, where he graduated summa cum laude.

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VI. Team thogophics

William J. Sweet, Partner



Washington, D.C. office: T: 1, 202,371,7030

E: william.sweet@skadden.com

Education

J.D., Georgetown University Law Center, 1978

B.A., Bucknell University, 1974

Bar Admissions
Bistriet of Columbia

<u>Professional Experience</u>
Atterney, Board of Governors,
Federal Reserve System (1978-1981)

Vice-Chairman, Banking Committee, American Bar Association (2005-present)

Former chairman, Mergers and Acquisitions Subcommittee, Banking Committee, American Bar Association (1998-2003) William J. Sweet, Jr. is head of Skadden, Arps' Financial Institutions Regulatory and Enforcement Group and concentrates in financial institution merger and acquisition, regulatory and enforcement matters. Before joining the firm, Mr. Sweet was a staff attorney with the Federal Reserve Board, where he handled bank holding company regulatory, litigation and enforcement matters.

Mr. Sweet represents U.S., Asian, European and Latin American banking, securities and other financial institutions and their boards of directors on the strategic, policy and regulatory aspects of mergers and acquisitions, negotiated investments, joint ventures, restructuring transactions, bankruptcles and receiverships. In addition, Mr. Sweet advises private equity firms and others seeking to invest in regulated financial institutions.

In addition, Mr. Sweet regularly advises financial institutions on compliance and enforcement issues with respect to a broad range of governance, risk management, money laundering compliance, OFAC sanctions, fair lending, consumer, CRA and other matters, including representation before federal and state regulatory and enforcement agencies.

Mr. Sweet also represents financial institutions before the Financial Services Oversight Council, the Federal Reserve Board, Office of the Comptroller of the Currency, Federal Deposit Insurance Corporation, Treasury Department and other financial regulatory agencies on a wide range of rulings, interpretations and approvals.

Mr. Sweet represented clients on various aspects of federal lending, capital and liquidity support programs, including those established pursuant to the Emergency Economic Stabilization Act of 2008. In addition, Mr. Sweet has advised Investors, banks and thrifts on the acquisition of depository institutions and assets from the Federal Deposit Insurance Corporation.

Mr. Sweet also advises clients on the implementation of the Dodd-Frank Act and on strategic transactional and compliance responses to the act.







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Hong Kong office: T: 652.3740.4730

E: van.duffer@skadden.com

Education
J.B., University of Maryland
School of Law, 1993
B.A., Johns Hopkins University,

<u>Cartifications</u> Dusiness Bankruptey Specialist (American Board of Certification)

Bar Admissions California Delaware District of Columbia Manyland New York Virginia

Skadden

Van Durrer leads Skaddem, Arps' comparate restructuring practice in the western United States. In addition, Mr. Durrer advises clients in restructuring matters around the Pacific Rim. Mr. Durrer regularly represents public and private companies, major secured creditors, official and unofficial committees of unsecured creditors, inwestors and asset-purchasers in troubled company M&A, financing and restructuring transactions, including out-of-court workouts and formal insolvency proceedings.

Mir. Durrer's representative company restructuring and insolvency engagements include: Blue Bird Body Company; FPA Medical Management, Inc.; First Virtual Communications, Inc.; Friedman's, Inc.; Fujita USA Corporation; Indymac Bancorp, Inc. (chapter 7 trustee); JELD-Wen, Inc.; Kmart Corporation; Service Merchandise Company, Inc.; Spansion Inc.; and US Airways Group, Inc. Mir. Durrer also has advised participants in the financial restructurings of AmericanWest Bank; AmeriServe Food Distribution, Inc.; ASAT Holdings Ltd., Co.; Benpres Holding Corporation; Calpine Corporation; Clift Holdings LtC; Cupertino Square, LtC; GTS 900 F, LtC; LBREP/L-Suncal Master I, LtC; New Century Financial Corporation; Pierre Foods, Inc. (M&A Advisor's Food and Beverage Turnaround of the Year 2008); ResMAE Mortgage Corporation; Rock & Republic Enterprises, Inc.; SmarTalk Teleservices, Inc.; SONICBlue Incorporated; Station Casinos, Inc.; THCR/LP Corporation (involving the Trump Atlantic City casinos); and United Pan-Europe Communications, N.V. Selected Industries in which Mr. Durrer has been engaged to provide restructuring advice include financial services, gaming, healthcare, hospitality, information technology, logistics, manufacturing, real estate, retail and telecommunications.

Mr. Durrer consistently has been recognized as a "leading lawyer" by Chambers USA: America's Leading Lawyers for Business since 2007 and is included in Legal Media Group's Guide to the World's Leading Insolvency and Restructuring Lawyers and in The Best Lawyers in America. He also has been included in Turnarounds & Workouts' list of "Outstanding Young Bankruptcy Lawyers." He has moderated panels and participated as a guest speaker at several engagements for the Association of Insolvency & Restructuring Advisors, Turnaround Management Association, American Bankruptcy Institute, Los Angeles Bankruptcy Forum, Practising Law Institute (PLI) and other similar organizations in the United States and China.

Continues of

Vi. Teur Gogradace

Mark A. McDermott, Partner



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Ei mark:medermett@skadden:com

Education
J.D., Northwestern University
School of Law, 1991 (cum loude)

B.5., lowa State University, 1988 (Phi Beta Kappa)

Bar Admissions
New York, Illinois, lowa and U.S.
Court of Appeals for the Fourth
and Eighth Circuits

Professional Experience Law Elerk to the Hom, Arthwr A. McGilverin, Chief Justice of the lowa Supreme Count (1991-1992) Mark McDenmott represents public and private corporations and their principal stakeholders in troubled company M&A, restructuring and financing transactions. He has represented corporations in out-of-court restructurings, prepackaged and prearranged Chapter 11 cases, and traditional Chapter 11 cases. He also has represented bank groups, bondholders, financial institutions, investment funds, equity holders and real estate developers in all types of distressed investments. He advises businesses and investment vehicles in nondistressed transactions, including M&A, spin-off and structured finance transactions. He counsels clients on the bankruptcy aspects of derivatives and similar structured financial products. Finally, he advises officers and directors on matters related to corporate governance and fiduciary duties.

Mr. McDermott has advised clients in numerous industries, including consumer products, energy, entertainment, finance, health care, home building, manufacturing, oil and gas, real estate and real estate finance (including CMBS), retail, technology, telecommunications and transportation. He also has represented troubled companies or their stakeholders facing government investigations and mass tort liability. For instance, he represented Blue Bird Corporation, one of the nation's largest manufacturers of buses, in the fastest prepackaged Chapter 11 reorganization case in history, with the company's stay in bankruptcy lasting approximately 32 hours. He represented Spectrum Brands, Inc., a large consumer products conglomerate, in one of the first Chapter 11 reorganization cases involving litigation over the propriety of reinstatement of senior secured debt. In addition, Mr. McDermott represented Centro Properties Group, one of the largest owners of shopping malls in Australia and the United States, in its out-of-court restructuring. He also represented Kmart Corporation in the largest retail business reorganization case in history, and he served as a member of the team representing Refco Inc. and its subsidiaries in one of the largest broker liquidation proceedings ever.

Mr. McDermott recently was named one of America's "Outstanding Young Restructuring Lawyers" by Turnarounds & Workouts magazine. He also was named to the Euromoney and Legal Media Group's 2009 Expert Guide to the World's Leading Insolvency and Restructuring Lawyers. The out-of-court restructuring of Centro Properties Group, for which Mr. McDermott served as one of the lead restructuring attorneys, received the "2009 M&A Advisors Cross Border Deal of the Year Award" and the "2009 Turnaround Atlas Award for Out of Court Restructuring of the Year."





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Richard Kadlick, co-head of Skadden's Structured Finance Group, represents underwriters, financial institutions, banks, borrowers and investors in asset-backed and mortgage-backed securities transactions, and owners of and investors in those businesses. He also has represented hedge fund investors in forming investment funds that invest in structured debt obligations, including distressed obligations.

Mr. Kadlick has acted as counsel in a broad variety of public offerings and private placements involving the Issuance of all types of structured securities, including asset-backed and mortgagebacked pass-through certificates, notes and bonds; CMOs, CDOs, CBOs and CLOs; and securitized commercial paper notes and participation certificates. His structured finance experience includes transactions in which such instruments have been backed by credit card receivables; underperforming and nonperforming assets; home equity, single-family and commercial mortgage loans; auto and boat loan receivables; federal agency securities; auto and equipment leases; and various other assets.

In the asset- and mortgage-backed area, Mr. Kadlick has worked on many new and innovative structures. For instance, he has worked on the development of the master trust (a widely used vehicle for the issuance of asset-backed securities), balance sheet CLOs, the MACRO (an ETF-like exchange-traded financial product), numerous senior-subordinated structures in the credit card receivables area and many transactions in the structured finance area generally using derivatives.

Mr. Kadlick repeatedly has been selected for inclusion in Chambers Global and The Best Lawyers in America.

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Power Ass'n, Inc. v. Rural Electrification Admin., 988 F.2d 1480, 1491 (7th Cir. 1993) (holding that government agency that made loans to utility companies was not authorized to preempt state rate regulations in order to ensure that taxpayer-funded loans would be repaid); Waterview Mgmt., 105 F.3d at 701-02 (holding that applying FIRREA to preempt state law contract rights would exceed the scope of the statute).

3. The Tucker Act Does Not Require Plaintiffs To Bring Their Fiduciary Duty Claims In The Court Of Federal Claims

Finally, Treasury argues that the Tucker Act requires that Plaintiffs' breach of fiduciary duty claims be brought in the Court of Federal Claims because those claims are supposedly contract-based actions. Treasury Memo at 44-45. Treasury is wrong because "[t]he breach of fiduciary duty claim sounds in tort[.]" *C&E Servs., Inc. v. Ashland Inc.*, 601 F. Supp. 2d 262, 276 (D.D.C. 2009); *see also Hampshire Grp., Ltd. v. Kuttner*, No. 3607-VCS, 2010 WL 2739995, at *54 (Del. Ch. July 12, 2010) ("A breach of fiduciary duty is easy to conceive of as an equitable tort[.]"); Restatement (Second) of Torts, § 874 cmt. b (1979) ("A fiduciary who commits a breach of his duty as a fiduciary is guilty of tortious conduct to the person for whom he should act."); J. Travis Laster and Michelle D. Morris, *Breaches of Fiduciary Duty and the Del. Uniform Contribution Act*, 11 Del. L. Rev. 71, 71 (2010) ("We conclude that a breach of a fiduciary duty is in fact a tort, although a unique species historically called an 'equitable tort.""). Because Plaintiffs' fiduciary duty claims are tort claims, this Court has jurisdiction to hear them under the Federal Tort Claims Act. 28 U.S.C. § 1346(b).

Treasury misquotes *Albrecht v. Comm. on Emp. Benefits of the Fed. Reserve Emp. Benefits Sys.*, 357 F.3d 62, 68-69 (D.C. Cir. 2004). That case did not hold that a "breach of fiduciary claim is essentially a contract action." Treasury Memo at 44. Rather, it held that "the district court lacks jurisdiction *if* appellants' breach of fiduciary duty claim is essentially a

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contract action." *Albrecht*, 357 F.3d at 68 (emphasis added). In *Albrecht*, the court found that the case was essentially a contract action within the scope of the Tucker Act because it turned entirely on the terms of a retirement plan contract. *See id.* at 69. Here, by contrast, Plaintiffs seek a remedy for a breach of equitable fiduciary duties that defendants assumed under Delaware law as a result of their control over Fannie Mae, and not under any contract. *See Parfi Holding AB v. Mirror Image Internet, Inc.*, 817 A.2d 149, 156-57 (Del. 2002) (holding that controlling shareholder's fiduciary duties to the corporation "consist of a set of rights and obligations that are independent of any contract[.]"). There is no contract between FHFA and Fannie Mae, and Treasury's fiduciary obligations arise as a result of its status as a controlling shareholder and its control over the implementation of the Third Amendment, not due to the explicit or implicit terms of the PSPAs. *See* section IV.C.1, *supra*. As such, Plaintiffs' fiduciary duty claims fall within the ambit of the Federal Tort Claims Act, not the Tucker Act, and therefore this Court possesses jurisdiction to hear them. Hence, there is no basis to dismiss Plaintiffs' claims for breach of fiduciary duty.

V. PLAINTIFFS ADEQUATELY STATE THEIR TAKINGS CLAIMS

A. This Court Has Jurisdiction Over Plaintiffs' Takings Claims Under The "Little Tucker Act"

The Court has jurisdiction to hear the Takings Claims under the Little Tucker Act, 28 U.S.C. § 1346(a)(2), because the Complaint defines the Takings Class as limited to persons and entities who held shares of Fannie Mae and/or Freddie Mac stock as of the Third Amendment and who "suffered less than \$10,000 damages thereby, measured individually." ¶120, and Prayer For Relief at ¶¶1, 9, 10. *See also U.S. v. Bormes*, 133 S. Ct. 12, 17 n.1 (2012) (quoting *U.S. v. Will*, 449 U.S. 200, 211, n.10 (1980)) ("It is undisputed that this class action satisfied the Little Tucker Act's amount-in-controversy limitation. We have held that to require only that the

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2. The Prudential Shareholder-Standing Doctrine Has No Application To Plaintiffs' APA Claims.

Treasury contends that Plaintiffs lack prudential standing under the "shareholder-standing rule," which generally prohibits shareholders from enforcing rights that belong to the corporation. *See Alcan Aluminium*, 493 U.S. at 336; Treasury Br. 34-36. Treasury is incorrect. Notably, Treasury does not cite a single case in which a court has held that the shareholder-standing doctrine applies in APA cases, and there are good reasons to conclude that it does not. *See FAIC Sec. Inc. v. United States*, 768 F.2d 352, 357 (D.C. Cir. 1985) ("The zone of interests adequate to sustain judicial review is particularly broad in suits to compel federal agency compliance with law, since Congress itself has pared back traditional prudential limitations by the Administrative Procedure Act, which affords review to any person 'adversely affected or aggrieved by [federal] agency action within the meaning of the relevant statute.""). In any event, none of Plaintiffs' claims runs afoul of the shareholder-standing doctrine because their claims seek to redress personal injuries and vindicate rights that belong to Plaintiffs, not the Companies.

The shareholder-standing rule under Delaware law, and more generally, affects only derivative actions. *See, e.g., Tooley v. Donaldson, Lufkin & Jenrette, Inc.*, 845 A.2d 1031, 1036 (Del. 2004). It has no application where a plaintiff asserts "a direct, personal interest," "even if the corporation's rights are also implicated." *Alcan Aluminium*, 493 U.S. at 336; *see also Gilardi v. U.S. Dep't of Health & Human Servs.*, 733 F.3d 1208, 1216 (D.C. Cir. 2013) (citing *Rawoof v. Texor Petroleum Co.*, 521 F.3d 750, 757 (7th Cir. 2008)); *In re Kaplan*, 143 F.3d 807, 812-13 (3d Cir. 1998) (Alito, J.); *Helmerich & Payne Int'l Drilling Co. v. Bolivarian Rep. of Venez.*, ---- F. Supp. 2d ----, 2013 WL 5290126, at *17 (D.D.C. Sept. 20, 2013). This includes cases where

¹⁰ Fannie Mae's and Freddie Mac's corporate governance practices are governed by Delaware law and Virginia law, respectively.

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the plaintiff challenges conduct that benefits one class of shareholders at the expense of another, as when a controlling shareholder expropriates the company's economic value for its own benefit, to the other shareholders' detriment. *Gentile v. Rossette*, 906 A.2d 91, 100 (Del. 2006) ("A separate harm also results: an extraction from the public shareholders, and a redistribution to the controlling shareholder"); *In re Tri-Star Pictures, Inc., Litig.*, 634 A.2d 319, 330-32 (Del. 1993); 12B *Fletcher Cyclopedia of the Law of Corporations* § 5914 (2011 rev. vol.). Accordingly, where a plaintiff claimed that the defendant had impaired its "essential right . . . to share in the profits and in the distribution of assets on liquidation in proportion to their interest in the enterprise" (much as Plaintiffs assert here), Judge Wilkins held that the shareholder-standing doctrine was inapplicable. *Helmerich & Payne Int'l Drilling Co.*, 2013 WL 5290126, at *20 (quoting 1 James D. Cox & Thomas Lee Hazen, *Treatise on the Law of Corporations* § 7:2 (3d ed. 2012)) (brackets omitted). So, too, here.

3. HERA Does Not Strip Plaintiffs Of Their Rights In Their Stock.

FHFA and Treasury contend that HERA vested FHFA, as the Companies' conservator, with any "rights, titles, powers, and privileges" that inhered in Plaintiffs' stock, and that Plaintiffs accordingly have no rights in that stock left to vindicate. *See* FHFA Br. 36-37 (citing 12 U.S.C. § 4617(b)(2)(A)); Treasury Br. 29-33, 45-46 (same). This argument is meritless for two independent reasons.

First, HERA does not grant the conservator *all* of the rights of the shareholders; if it had, it would have effected a taking, and it would have meant that Treasury's assurances that it was retaining the Companies' existing capital structure were lies from the day they were uttered. *See*

¹¹ Virginia law also recognizes that shareholders may bring individual actions where the alleged harm accrued to the shareholder directly. *See Parsch v. Massev*, 72 Va. Cir. 121, 128 (Va. Cir. Ct. 2006).

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Companies' renewed profitability suggested that the Companies might soon recognize these massive assets. Indeed, FHFA's Office of the Inspector General explained soon after FHFA executed the Sweep Amendment that the Amendment could result in "an extraordinary payment to Treasury" "due to the accounting treatment surrounding deferred tax assets." FHFA Office of Inspector General, *Analysis of the 2012 Amendments to the Government Stock Purchase Agreements* 15 (Mar. 20, 2013), *available at* http://www.fhfaoig.gov/Content/Files/WPR-2013-002_2.pdf. To the extent that FHFA was blind to the existence of these assets, it was willfully so.

d. The Sweep Amendment Did Not Keep The Companies In A "Holding Pattern."

FHFA contends that it may operate the Companies "in a holding pattern, awaiting major policy decisions in the future," and that the Sweep Amendment is simply its chosen means of doing so. FHFA Br. 31-32. Even if FHFA had such authority, the Sweep Amendment does not place the Companies in a "holding pattern," but rather makes the Companies' wind down inevitable. Treasury made this point on the date that it and FHFA executed the Sweep Amendment, explaining that the Companies "w[ould] be wound down" and "w[ould] not be allowed to retain profits, rebuild capital, and return to the market in their prior form." 2012 Press Release. Far from a "holding pattern," the Sweep Amendment puts the Companies on a planned descent into liquidation. This certainly does not maintain the "status quo," which is the bare minimum the law expects from a conservator. See Bryce v. Nat'l City Bank of New Rochelle, 17 F. Supp. 792, 799 (S.D.N.Y. 1936), aff'd, 93 F.2d 300 (2d Cir. 1937); see also CedarMinn, 956 F.2d at 1454 ("[T]he purpose of a conservator [is] to maintain the institution as an ongoing concern.").

* * *

CERTIFICATE OF SERVICE

I hereby certify that on this 2nd day of March, 2016, I electronically filed the foregoing document with the Clerk of the Court for the U.S. Court of Appeals for the D.C. Circuit using the CM/ECF system. Service was accomplished by the CM/ECF system on the following counsel, who are registered CM/ECF users:

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